

Message Text

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ACTION ACDA-19

INFO OCT-01 ISO-00 ACDE-00 AEC-11 AF-10 ARA-16 CIAE-00

DODE-00 EA-11 EUR-25 PM-07 H-03 INR-11 IO-14 L-03

NASA-04 NEA-14 NSAE-00 NSC-07 OIC-04 SP-03 PA-04

PRS-01 RSC-01 SCI-06 SS-20 USIA-15 SAJ-01 DRC-01 /212 W

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P R 161055Z AUG 74

FM USMISSION GENEVA

TO SECSTATE WASHDC PRIORITY 7800

INFO AMEMBASSY BONN

AMEMBASSY CANBERA

AMEMBASSY KINSHASA

AMEMBASSY LIMA

AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY OTTAWA

AMEMBASSY TEHERAN

USMISSION IAEA VIENNA

USMISSION NATO

C O N F I D E N T I A L GENEVA 5281

DISTO

E.O. 11652: GDS

TAGS: PARM

SUBJECT: CCD ENLARGEMENT

REF: STATE 178519

1. AMBASSADOR MARTIN (U.S. CCD REP) MET WITH AUSTRALIAN PERMREP (AMBASSADOR CORKERY) AFTERNOON AUGUST 15 AND MADE THE POINTS CONTAINED IN PARA 2 REFTEL. CORKERY ARGUED TENACIOUSLY AGAINST THE USG POSITION, REITERATING THE VIEWS AUSTRALIANS HAVE MADE TO US HERE AND IN WASHINGTON. TOWARDS END OF MEETING, CORKERY COMMENTED THAT IF AUSTRALIAN APPLICATION FAILED TO BE ACCEPTED, CONFIDENTIAL

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HE MUST CONSIDER THIS DUE TO THE "INTRANSIGENCE" OF THE TWO CO-

CHAIRMEN SINCE AUSTRALIANS FELT THEY HAD NEAR-UNANIMOUS SUPPORT FROM THE NON-ALIGNED TO JOIN AS A SIXTH NEW MEMBER. HE INDICATED THAT HE WOULD BE SEEING THE SOVIET REP (AMB ROSHCIN) AGAIN ON THIS MATTER AND WILL PROBABLY HAVE FURTHER CONTACTS WITH THE NON-ALIGNED. HE WAS NATURALLY RELUCTANT TO DISCUSS THE QUESTION OF MAKING REFERENCE IN THE REPORT TO AUSTRALIA'S APPLICATION FOR MEMBERSHIP BUT SAID HE BELIEVED THAT, IN PRINCIPLE, HIS GOVERNMENT WOULD WANT SOME SUCH REFERENCE INCLUDED IF AUSTRALIA COULD NOT BE ADMITTED AT THIS TIME. WE WILL PURSUE THIS WITH CORKERY SINCE WE THINK IT OFFERS BEST PROSPECTS FOR DEALING WITH AUSTRALIAN PROBLEM.

2. ON AUGUST 15 WE ALSO MET WITH SOVIETS TO WORK OUT APPROPRIATE STATEMENT ON CCD ENLARGEMENT FOR INCLUSION IN FINAL CCD REPORT, AS INSTRUCTED REFTEL. SOVIETS STRONGLY FAVORED SPECIFYING THE DATE ON WHICH THE MEMBERSHIP OF THE NEW STATES BECOMES EFFECTIVE SO AS TO AVOID ANY AMBIGUITIES. THEY DID NOT FEEL A SPECIFIC DATE WOULD IMPLY THAT CCD MEMBERSHIP IS CONTINGENT ON UNGA ENDORSEMENT. WE CONSULTED FRG MISOFF PLUS EACH OF THE WESTERN CCD DELS AND ALL WERE INCLINED TO AGREE WITH VIEW THE SPECIFICATION OF DATE WOULD BE DESIRABLE. WE AND SOVIETS HAVE THEREFORE BEGUN INFORMALLY CONSULTING WITH NON-ALIGNED ON SENTENCE WHICH READS, "THE CO-CHAIRMEN, WITH THE AGREEMENT OF THE OTHER MEMBERS OF THE CCD, HAVE DECIDED TO INVITE THE FRG, GDR, IRAN, PERU, AND ZAIRE TO BECOME MEMBERS OF THE CCD BEGINNING 1 JANUARY 1975." WE AND SOVIETS FEEL, AND U.S. ALLIES AGREE, THAT WE SHOULD TRY TO RECORD FACT THAT CO-CHAIRMEN'S DECISION MET WITH THE "AGREEMENT" OF THE OTHER MEMBERS BECAUSE THIS WOULD MAKE THE NEW MEMBERSHIP SLATE LESS VULNERABLE TO CRITICISM OR REOPENING IN NEWYORK. IF NON-ALIGNED RESIST THIS FORMULATION, HOWEVER, BOTH WE AND THE SOVIETS WOULD BE PREPARED TO FALL BACK TO PHRASE IN REFTEL TO THE EFFECT THAT THE CO-CHAIRMEN MADE DECISION AFTER "CONSULTATION" WITH OTHER CCD MEMBERS.

3. IT IS WIDELY EXPECTED THAT THERE WILL BE STRONG PRESSURE FROM THE MORE RADICAL MEMBERS OF THE NON-ALIGNED GROUP, PARTICULARLY MEXICO AND YUGOSLAVIA, TO ADD A SECOND SENTENCE STATING THAT THE CO-CHAIRMEN'S DECISION IS CONTINGENT ON UNGA APPROVAL. THIS OF COURSE WOULD BE UNACCEPTABLE TO BOTH U.S. AND U.S.S.R. SOVIETS HAVE THEREFORE PROPOSED, AND WE HAVE AGREED, THAT IN OUR

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INITIAL CONSULTATIONS WITH NON-ALIGNED WE SUGGEST, AS A TACTICAL DEVICE, A SECOND SENTENCE STATING THAT "THIS DECISION WILL BE REPORTED TO THE U.N. GENERAL ASSEMBLY." IN PUTTING FORWARD THIS FORMULATION, SOVIETS HAVE TOLD US THEY DO NOT REALLY EXPECT IT WILL SURVIVE AND THAT IT ALMOST CERTAINLY WILL BE NECESSARY TO FALL BACK TO A STATEMENT THAT "THE CO-CHAIRMEN WILL SEEK THE UNITED NATIONS GENERAL ASSEMBLY'S ENDORSEMENT OF THIS DECISION." (FRG MISSION AND THE MEMBERS OF THE WESTERN GROUP ALSO SHARE THIS

VIEW.) THE LATTER FORMULATION DOES NOT MAKE THE CO-CHAIRMEN'S DECISION CONTINGENT UPON UN ENDORSEMENT AND WE THINK THAT IT WILL ULTIMATELY PROVIDE BEST MEANS FOR REACHING CONSENSUS ON QUESTION OF GA'S ROLE.

4. WE WILL BE CONTINUING OUR INFORMAL CONSULTATIONS WITH THE NON-ALIGNED ON FRIDAY, AUGUST 16, AND MONDAY, AUGUST 19, WITH A VIEW TO ACHIEVING AGREEMENT ON AN APPROPRIATE STATEMENT AT AN INFORMAL MEETING ON AUGUST 20. IT IS POSSIBLE, HOWEVER, THAT NOT ALL OF THE NON-ALIGNED WILL BE IN A POSITION TO AGREE TO A SPECIFIC FORMULATION ON THAT DATE AND IT MAY BE NECESSARY TO DEFER THE ISSUE UNTIL THE LAST MEETING OF THE SESSION, AUGUST 22, WHEN THE ENTIRE FINAL REPORT IS TO BE ADOPTED. ABRAMS

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: DISARMAMENT, ARMS CONTROL MEETINGS, NUCLEAR WEAPONS, MEMBERSHIP ADMISSIONS, MEMBERSHIP APPLICATIONS
Control Number: n/a
Copy: SINGLE
Draft Date: 16 AUG 1974
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: golinofr
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974GENEVA05281
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D740225-1034
From: GENEVA
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t19740842/aaaabjro.tel
Line Count: 128
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION ACDA
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: STATE 178519
Review Action: RELEASED, APPROVED
Review Authority: golinofr
Review Comment: n/a
Review Content Flags:
Review Date: 19 MAR 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <19 MAR 2002 by shawdg>; APPROVED <15 MAY 2002 by golinofr>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: CCD ENLARGEMENT
TAGS: PARM
To: STATE
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005